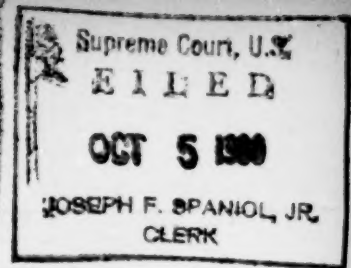


90-610  
CASE NO.



IN THE  
SUPREME COURT OF THE UNITED STATES

October Term 1990

EDWARD WALTHER,

Petitioner,

versus

UNITED STATES OF AMERICA,

Respondent.

PETITION FOR WRIT OF CERTIORARI TO  
THE UNITED STATES COURT OF APPEALS  
FOR THE ELEVENTH CIRCUIT

JOEL KAPLAN, ESQUIRE  
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Miami, Florida 33130



## QUESTIONS PRESENTED FOR REVIEW

WHETHER THE PROVISIONS OF TITLE 21, U.S.C., SECTION 846, AS THEY EXISTED ON OCTOBER 31, 1986, PERMIT THAT ANY SENTENCE IMPOSED THEREUNDER BE WITHOUT PAROLE.

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## LIST OF INTERESTED PERSONS

The persons having an interest in the outcome of this case are the Petitioner, his family, the United States Attorney for the Middle District of Florida, the United States District Court for the Middle District of Florida and all the judges of the United States Court of Appeals for the Eleventh Circuit.

QUESTIONS PRESENTED FOR REVIEW

WHETHER THE PROVISIONS OF TITLE  
XII, U.S.C., SECTION 542, AS AMENDED  
BY ACT OF MARCH 21, 1902,  
SHOULD BE APPLIED TO THE  
PROVISIONS OF ACT OF MARCH 21, 1902.

LIST OF INTERESTED PERSONS

The persons having an interest  
in the outcome of this case are the  
Government, the United States  
Attorney for the Middle District of  
Texas, the United States District Court  
for the Middle District of Texas and  
all the judges of the United States Court  
of Appeals for the Fifth Circuit.

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1965)

NO.

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IN THE  
SUPREME COURT OF THE UNITED STATES

October Term 1990

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EDWARD WALTHER,  
Petitioner,

versus,

UNITED STATES OF AMERICA,  
Respondent.

---

PETITION FOR WRIT OF CERTIORARI  
TO THE UNITED STATES COURT OF APPEALS  
FOR THE ELEVENTH CIRCUIT

---

Petitioner, Edward Walther, hereby  
asks that a writ of certiorari issue to  
review the judgment and the opinion of  
the United States Court of Appeals for

IN THE  
COURT OF THE COMMONS

AT THE BAR

THE LORDS

OF THE KING

OF GREAT BRITAIN

IN PARLIAMENT ASSEMBLED

THE LORDS

OF THE KING  
OF GREAT BRITAIN  
IN PARLIAMENT ASSEMBLED

THE LORDS  
OF THE KING  
OF GREAT BRITAIN  
IN PARLIAMENT ASSEMBLED

the Eleventh Circuit entered in Case No. 89-3949 on July 18, 1990.

#### OPINION BELOW

The opinion of the United States Court of Appeals for the Eleventh Circuit is contained in an unpublished decision. The decision is reproduced in the Appendix, hereinafter "A.\_\_\_\_."

#### JURISDICTION

Jurisdiction is invoked under Title 28 U.S.C., Section 1254(1). This petition is filed within the authorized time period following the Eleventh Circuit's judgment. See Supreme Court Rule 20.1.



## CONSTITUTIONAL PROVISIONS INVOLVED

United States Constitution, Fifth Amendment:

No person shall be...deprived of life, liberty, or property, without due process of law...

## STATEMENT OF THE CASE

Petitioner, EDWARD WALTHER, was the appellant in the United States Court of Appeals for the Eleventh Circuit and the defendant in the United States District Court for the Middle District of Florida. The respondent, UNITED STATES OF AMERICA, was the appellee in the United States Court of Appeals for the Eleventh Circuit and the plaintiff in the United States District Court for the Middle District of Florida. In this petition, Petitioner will be referred to by name. The respondent will be referred to as the government. The record references in





this petition are to the Record-on-Appeal which was used by the United States Court of Appeals for the Eleventh Circuit and which is now in the possession of the Clerk of the Court for the United States Court of Appeals for the Eleventh Circuit. This refernces will be designated by the letter "R" or by the letters "SR" (indicating supplemental record).

On January 15, 1987, a federal grand jury returned Indictment No. 87-11-Cr-T-10C against **WALTHER** and three co-defendants. Count I reads in its entirety as follows:

On or about October 31, 1986, in the Middle District of Florida, the defendants,

JOHN PAUL WEGER, a/k/a  
"BUTCH",  
EDWARD ALOIS WALTHER, a/k/a  
"EDDIE"  
JOHN H. WOODRUFF, and  
MARVIN WALKENSTEIN,



did knowingly and intentionally attempt to possess with the intent to distribute a controlled substance, that is, approximately 2,900 pounds of marihuana, a Schedule I Controlled Substance.

All in violation of Title 21, United States Code, Section 841(a)(1) and 846, and Title 18, United States Code, Section 2.

Count II reads in its entirety as follows:

From an unknown date until on or about  
October 31, 1986, in the Middle District of Florida, and elsewhere, the defendants,

JOHN PAUL WEGER, a/k/a  
"BUTCH",  
EDWARD ALOIS WALTHER, a/k/a  
"EDDIE"  
JOHN H. WOODRUFF, and  
MARVIN WALKENSTEIN,

did willfully, knowingly and unlawfully combine, conspire, confederate and agree, with each other and with diverse other persons unknown to the Grand Jury, to possess with intent to distribute a controlled substance, that is, approximately 2,900 pounds of marihuana, a Schedule I Controlled Substance.

All in violation of Title 21, United States Code, Sections 841(a)(1) and 846.



(See the last unnumbered document in SR). By way of background, WALTHER and his three co-defendants thereafter went to trial on these charges, were convicted and sentenced and had their convictions affirmed by the United States Court of Appeals for the Eleventh Circuit in an opinion published under the caption United States vs. Walther, et al, and reported at 867 F.2d 1334 (11th Cir. 1989).

On August 18, 1989, WALTHER moved the district court pursuant to Rule 35(a), Federal Rules of Criminal Procedure, as it existed prior to November 1, 1987, to correct his unlawful sentence. SR-206. In his pleading, WALTHER demonstrated to the district court that the original sentence it imposed upon him was illegal because it

(See the last numbered document in this  
by way of background, wherein the  
three ex-employees interviewed were  
told of these charges and advised  
and sentenced and the fact that they  
advised by the United States Court  
Special for the District of Columbia  
opinion rendered under the  
United States vs. William J. Harrison  
reported as 44-1114 (1944) 10  
1944.

On August 14, 1944, William J.  
the District Court rendered its  
order, 44-1114 (1944) 10, and  
proceeded as it related to the  
November 2, 1944, to render its  
sentence. In his opinion  
WILLIAMS recommended to the Court  
that the original sentence  
be imposed upon the two other

had been imposed under the belief that Title 21, U.S.C., Section 846, as it existed on October 31, 1986, required the imposition of a minimum mandatory sentence. A subsequent decision from the United States Court of Appeals for the Eleventh Circuit held, relying upon this Court's decision in Bifulco vs. United States, 447 U.S. 381 (1980), to the contrary and led the district court to vacate WALTHER's original sentences and to resentence him. See: United States vs. Rush, 874 F.2d 1513 (11th Cir. 1989). On September 7, 1989, the government responded to this pleading and agreed that the imposition of a minimum mandatory sentence was erroneous. SR-209. On October 6, 1989, the district court entered an Order vacating WALTHER's previous sentences and ordered that





WALTHER be resentenced. SR-210. In addition, on the question of whether WALTHER would be eligible for parole under the new sentences the district court made no finding; rather, it instructed WALTHER to file a supplemental brief on the issue "whether [his] sentence under Section 846 must be served without parole." SR-210-3. This brief was filed on October 19, 1989. SR-215.

WALTHER's new sentencing hearing was held on November 2, 1989. The issue of WALTHER's parole eligibility on a sentence imposed pursuant to Section 846 as it existed on October 31, 1986, was discussed exhaustively. R2-4-18. After the district court decided the issue against WALTHER, R2-17-8, it sentenced WALTHER to serve two six years incarceration, with the sentences to be



served concurrently. R1-218. These sentences were imposed with the expressed stipulation they be served "without parole." R1-18. WALTHER is presently incarcerated serving these sentences.

WALTHER appealed this ruling to the United States Court of Appeals for the Eleventh Circuit. On July 18, 1990, that Court issued its decision in which it analyzed the issue as follows:

The question which remains is whether the provisions of 21 U.S.C., Section 841(b)(1)(A) that "[n]o person sentenced under this subparagraph shall be eligible for parole during the term of imprisonment imposed...", is an "extra" which does not apply to Section 846 convictions as appellant argues or whether, as the government maintains, the non-parolable terms of imprisonment required by Section 841(b)(1)(A) fall within the meaning of the word "imprisonment" as it is used in Section 846. A.4-5

The Eleventh Circuit then held that the



district court had the discretion to impose a sentence without parole eligibilty under Section 846, as it existed on October 31, 1986, but that, unlike Section 841(a)(1), parole ineligibilty under Section 846 was not mandatory. A.5-6. Resentencing of WALTHER was ordered only because the sentencing transcript revealed that the district court did not appreciate the mandatory/discretionary distinction found by the Eleventh Circuit. A.5-6. (Although the Eleventh Circuit chose not to publish its decision, it has percedential value in that circuit. Howell vs.Schweiker, 699 F. 2d 524, 526-27 (11th Cir. 1983); United States vs. Rollins, 699 F. 2d 530, 534 (11th Cir. (1983).)



REASON FOR GRANTING THE WRIT.

I.

THE PROVISIONS OF TITLE 21 U.S.C., SECTION 846, DO NOT PERMIT ANY SENTENCE IMPOSED THEREUNDER BE WITHOUT PAROLE.

On November 1, 1987, the Federal Sentencing Guidelines went into effect and as part of the Sentencing Reform Act of 1984 parole was abolished. United States vs. Smith, 840 F. 2d 886, 889 (11th Cir. 1988). The Sentencing Reform Act applies only to those crimes committed after its effective date, November 1, 1987. United States vs. Burgess, 858 F. 2d 1512, 1514 (11th Cir. 1988). As to an offense committed before November 1, 1987, the provisions of the Reform Act of 1984 Sentencing do not apply, even though sentencing occurs after the effective date of the guidelines. United States vs. Serra, 882





F. 2d 471 (11th Cir. 1989). Accordingly, the parole abolition effective November 1, 1987, cannot be applied to any offense committed prior thereto. In the instant case, because WALTHER's crimes were committed prior to November 1, 1987, his sentences are controlled solely by the law as it existed on the date they were committed, October 31, 1986, and not by any subsequent change in the law. United States vs. Burgess, 858 F. 2d at 1514.

Under the law existing prior to November 1, 1987, parole eligibility was governed by the provisions of Title 18, U.S.C., Sections 4205 through 4209, inclusive, unless otherwise prohibited. For example, effective October 26, 1986, Congress explicitly amended Title 21 U.S.C., Sections 841(b)(1)(A) to prohibit parole for someone sentenced thereunder

U.S.C. § 2381 (1952). Accordingly,  
the parole abolition effective November  
1, 1957, cannot be applied to any sentence  
committed prior to that date. In the instant  
case, because WATKINS' sentence was  
committed prior to November 1, 1957, his  
sentence is controlled solely by the  
law as it existed on that date. It was  
committed, October 31, 1956, and not by  
any subsequent change in the law. (Cited  
Baker v. Edwards, 358 F.2d at 214.)

Under the law existing prior to  
November 1, 1957, parole eligibility was  
governed by the provisions of Title 18,  
U.S.C., sections 402 through 409.  
Inclusive, subject of which provided,  
for example, effective October 22, 1956,  
Congress explicitly amended Title 18  
U.S.C., sections 402(b)(1)(A) to provide  
parole for someone sentenced thereafter

for having violated the provisions of Title 21, U.S.C., Sections 841(a)(1) and (2). Congress amended Section 841(b)(1)(A) to expressly provide as follows:

No person sentenced under this subparagraph shall be eligible for parole during the term of imprisonment imposed herein.  
(emphasis added)

Sentence is imposed under Section 841(b)(1)(A) for violations of Sections 841(a)(1) and (2) which provide in total as follows:

(a) Except as authorized by this subchapter, it shall be unlawful for any person knowingly or intentionally--

(1) to manufacture, distribute, or dispense, or possess with intent to manufacture, distribute, or dispense, a controlled substance; or

(2) to create, distribute, or dispense, or possess with intent to distribute or dispense, a counterfeit substance.

for having violated the provisions of  
Title 21, U.S.C., Sections 841(a)(1) and  
(2). Defendant pleaded guilty to  
violation of 21 U.S.C. 841(a)(1) to wit: possession of

as follows:

On or about August 1, 1968, defendant  
possessed and transported for sale of  
certain quantities of marijuana.  
(Exhibit A)

Defendant is charged under Section  
841(b)(1)(A) for violation of Section  
841(a)(1) and (2) which provide in total

as follows:

(a) Except as authorized by this  
chapter, it shall be unlawful  
for any person knowingly or  
intentionally--

(1) to manufacture,  
distribute, or dispense, or  
possess with intent to  
manufacture, distribute, or  
dispense, a controlled substance;  
or

(2) to create, distribute, or  
dispense, or possess with intent  
to distribute or dispense, a  
counterfeit substance.

After even a cursory reading of section 841(a)(1), 841(a)(2) and 841(b)(1)(A), it cannot be argued either that they denounce the crimes of conspiracy or attempt or, more importantly, that they provide the punishment for the crimes of conspiracy or attempt. Rather, one who attempts or conspires to commit a substantive offense listed in Section 841(a)(1) or (2) is punished under the provisions of Title 21, U.S.C., Section 846. On October 31, 1986, this statute read in full as follows:

Any person who attempts or conspires to commit any offense defined in this subchapter is punishable by imprisonment or fine or both which may not exceed the maximum punishment prescribed for the offense, the commission of which was the object of the attempt or conspiracy.

Under its provisions, and until it was amended on November 18, 1988, Section 846

After more a summary reading of section  
 841(a)(1), 841(a)(2) and 841(a)(3)(A) it  
 should be apparent under this law  
 whenever the office of conspiracy or  
 attempt is more important, that they  
 provide the punishment for the crime of  
 conspiracy or attempt. Further, and  
 attempt or conspiracy to commit a  
 substantive offense listed in section  
 841(a)(1) or (2) is punished under the  
 provisions of Title 18, U.S.C., section  
 841. In section 841, this section  
 reads in full as follows:

Any person who attempts or  
 conspires to commit any offense  
 defined in this subchapter is  
 punishable by imprisonment or  
 fine or both which may not exceed  
 the maximum punishment prescribed  
 for the offense, the commission  
 of which was the object of the  
 attempt or conspiracy.

Under the provisions, and until it was  
 amended on November 15, 1968, section 841

only authorized the imposition of a fine and/or a term of imprisonment, not exceeding the maximum prescribed for the offense which the individual conspired or attempted to commit. United States vs. Montoya, 891 F. 2d 1273, 1293, ftns. 25 and 26 (11th Cir. 1989). (When Section 846 was amended in 1980, Congress explicitly referred to Bifulco when it expressed its intent to make all the penalties under Section 841(a)(1) apply to Section 846.).

Until this amendment, Section 846 did not authorize the imposition of any of the "extras" found in Section 841(b)(1)(A), such as special parole or minimum mandatory sentencing. United States vs. Rush, 874 F.2d 1513 (11th Cir. 1989) (Exact same wording of Title 21, U.S.C., Section 963, did not require or





authorize the imposition of a "minimum mandatory" sentence like the statute denouncing the substantive offense, Title 21, U.S.C., Sections 952 and 960, did.) See also: United States vs. Robinson, 883 F.2d 940 (11th Cir. 1989). United States vs. Giltner, 889 F.2d 1004 (11th Cir. 1989). Bifulco vs. United States, 447 U.S. 381 (1980) (Conviction under this version of Title 21, U.S.C., Section 846 did not permit the imposition of a special parole term even though the substantive offense statute, Section 841(b)(1)(B), did.) Clearly, the import of these decisions is that the type of punishment and the manner in which it can be imposed under Section 846 is strictly limited to what the statute expressly provided, namely incarceration or fine or both and nothing further. United States



vs. Brown, 887 F. 2d 537, 541 (5th Cir. 1989). ("Under the rule of lenity, since Section 846 does not set a mandatory minimum, and congressional intent is difficult to discern, this Court 'should not interpret criminal statutes so as to pyramid penalties when such an interpretation is based only on guess-work as to what Congress intended.'"). These decisions, quite plainly, require any argument the applicable version of Section 846 proscribed parole must be rejected because the statute did not expressly bar it and without this bar, parole remained available as a matter of law. Finally, a comparison of Section 846 with Section 841(b)(1)(A) compels the same conclusion.

While the version of Section 841(b)(1)(A) which was in effect when



WALTHER committed the offenses for which he was prosecuted, convicted and sentenced provided that "no person sentenced hereunder this subparagraph should be eligible for parole during the terms of imprisonment imposed thereunder," similar language does not appear in the version of Section 846 which governs this case. In fact, when Congress expressly amended Section 841(b)(1)(A), effective October 26, 1986, to make one sentenced under it ineligible for parole, it did not similarly amend Section 846. Because Congress is presumed to be able to express what it intends, its amendment of Section 841(b)(1)(A) to prohibit parole and its failure to do so as to Section 846 must be read as an expression of its intention that parole remain available to someone



sentenced under Section 846 (at least until it was amended on November 18, 1988). United States vs. Rush, 874 F.2d at 1514. See also: Bifulco vs. United States, supra. Congress' failure to do so in light of this Court's decision in Bifulco this can only be viewed as a deliberate choice by Congress to allow parole under Section 846. Accordingly, the government's successful argument to the district court and to the Eleventh Circuit that the parole ineligibility of Section 841(b)(1)(A) can be read into Section 846 must be rejected by this Court because only Congress can legislate the penalties the government would like to see imposed. Bifulco vs. United States, 447 U.S. at 401.

Finally, the Eleventh Circuit's decision must be rejected as illogical.





If Sections 841(a)(1) and 846 authorized identical terms of imprisonment as the government argued , then the "no parole" eligibility under Section 846 would be mandatory, not discretionary as the Eleventh Circuit held. Stated otherwise, if Section 846 sentences were controlled by the no-parole term of Section 841(b)(1), then there would be no room for the district court to excuse any discretion. Second, parole eligibility is an extra penalty, like minimum mandatory sentencing, rather than a term governing the length of imprisonment. Therefore, if Section 846 did not authorize a minimum mandatory sentence, United States vs. Rush, supra, it could not have authorized parole ineligibility, especially in light of the absence of express language stating



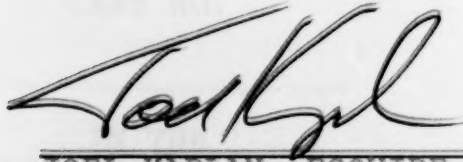
otherwise. Third, when Congress added the parole ineligibility condition to a sentence under Section 841(a)(1), it knew, or should have known, about this Court's decision in Bifulco. Its failure to add the same language to Section 846 (or to change the language of Section 846 until November of 1988) defeats the Eleventh Circuit's addition of discretionary parole ineligibility under Section 846 which this case makes.

#### CONCLUSION

For the reasons stated in this petition, a writ of certiorari should issue to review the judgment and opinion of the United States Court of Appeals for the Eleventh Circuit.



Respectfully submitted,

A handwritten signature in dark ink, appearing to read "Joel Kaplan", written over a horizontal line.

JOEL KAPLAN, ESQUIRE  
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CASE NO.

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IN THE  
SUPREME COURT OF THE UNITED STATES

October Term 1990

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EDWARD WALTHER,  
Petitioner,

versus

UNITED STATES OF AMERICA,  
Respondent.

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APPENDIX TO PETITION FOR  
WRIT OF CERTIORARI

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UNITED STATES v. EDWARD WALTHER  
No. 89-3949 (11th Cir. filed  
July 18, 1990)

A.1-6

CASE NO.

IN THE  
DISTRICT COURT OF THE UNITED STATES  
FOR THE DISTRICT OF COLUMBIA

DOUGLAS GALT  
Plaintiff

vs.  
UNITED STATES OF AMERICA,  
Defendant.

APPEAL TO SET ASIDE  
JURY VERDICT

UNITED STATES v. EDWARD MURDER  
No. 20-1045 (U.S. Cir. 1960)  
July 24, 1960



IN THE UNITED STATES COURT OF APPEALS  
FOR THE ELEVENTH CIRCUIT

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No. 89-3949

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D.C. Docket No. 87-00011-Cr-T-10(C)

UNITED STATES OF AMERICA,

Plaintiff-Appellee,

versus

EDWARD ALOIS WALTHER,  
a/k/a "Eddie,

Defendant-Appellant.

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Appeal from the United States District  
Court for the Middle  
District of Florida

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(July 18, 1990)

Before CLARK, Circuit Judge, MORGAN and  
Hill, Senior Circuit Judges.

MORGAN, Senior Circuit Judge:

MORGAN, Senior Circuit Judge:

IN THE UNITED STATES COURT OF APPEALS  
FOR THE ELEVENTH CIRCUIT

NO. 85-1547

U.S. COURT NO. 85-1547-1-1 (1985)

UNITED STATES OF AMERICA

vs.

JOHN

EDWARD ALAN WATSON

aka "Red"

Defendant-Appellant

Appeal from the United States District  
Court for the Middle  
District of Florida

Filed 10/1/85

Before STARK, Circuit Judge, and  
11th Circuit Judges.

WATSON, Defendant-Appellant

WATSON, Defendant-Appellant

Following a jury trial, defendant-appellant, Edward Alois Walther, was convicted of attempted possession of approximately 2,900 pounds of marihuana, in violation of 21 U.S.C. Sections 841(a)(1) and 846 and 18 U.S.C. Section 2 and conspiracy to possess with intent to distribute the same quantity of marihuana, also in violation of 21 U.S.C. Sections 841(a)(1) and 846. The district court sentenced Walther to two concurrent terms of ten years imprisonment, based on its belief that the Anti-Drug Abuse Act of 1986 required the court to impose the minimum mandatory sentence of ten years on each count. Walther's convictions were affirmed on direct appeal. See United States vs. Walther, 867 F. 2d 1334 (11th Cir.), cert. denied, \_\_\_ U.S. \_\_\_, 110 S. Ct. 144 (1989).



Walther subsequently filed a motion to correct an illegal sentence in the district court, alleging that the court had improperly imposed a minimum mandatory sentence.<sup>1</sup> The government responded to the motion conceding that following the reasoning in United States vs. Rush, 874 F. 2d 1513 (11th Cir. 1989),<sup>2</sup> the district court was not required to impose minimum mandatory sentences on Walther. The government further argued that any sentence reimposed on Walther must necessarily be without parole, citing 21 U.S.C. Section 841(b)(1)(A). Relying on our opinion in

---

<sup>1</sup>Former Fed.R.Crim.P. 35(a) as it existed prior to its amendment effective November 1, 1987, applies in this proceeding.

<sup>2</sup>In Rush, we held that the minimum mandatory sentence provisions of Section 841(b) do not apply to conspiracy convictions imposed under 21 U.S.C., Section 963. See Rush, 874 F. 2d at 1513-15.



Rush, 874 F. 2d at 1513-15, the district court vacated Walther's sentences and held a new sentencing hearing. The district court imposed concurrent sentences of six years imprisonment and concluded that the statute required that the sentences be imposed "without parole." Walther appeals to this court the district court's determination that he is not subject to parole.

Walther was charged and convicted under 21 U.S.C. Section 846 as it existed prior to amendment in 1988 and which provided that "any offense defined in this subchapter is punishable by imprisonment or fine or both which may not exceed the maximum punishment prescribed for the offense, the commission of which was the object of the attempt or conspiracy." The penalty provisions for the substantive offense,





possession of marihuana with intent to distribute, are found at 21 U.S.C. Section 841(b). It is now settled that the "extras" contained in Section 841(b), special parole and minimum mandatory terms of imprisonment, do not apply to convictions for attempt or conspiracy under 21 U.S.C. Section 846. See e.g., United States v. Robinson, 883 F. 2d 940 (11th Cir. 1989); Bifulco v. United States, 447 U.S. 381, 398, 100 S.Ct. 2247, 65 L.Ed. 2d 205 (1980). The question which remains is whether the provisions of 21 U.S.C., Section 841(b)(1)(A) that "[n]o person sentenced under this subparagraph shall be eligible for parole during the term of imprisonment imposed...", is an "extra" which does not apply to Section 846 convictions as appellant argues or whether, as the government maintains, the non-parolable



terms of imprisonment required by Section 841(b)(1)(A) fall within the meaning of the word "imprisonment" as it is used in Section 846.

We hold that because Section 846 authorized the imposition of imprisonment or fines up to the maximum provided for the substantive offense, the district court could properly impose non-parolable terms of imprisonment but was not required to do so. Thus, the district court did not err in imposing two six year terms of imprisonment, without parole, on appellant Walther. We recognize, however, that appellant's sentence might have been affected by the district court's belief, clearly expressed in the sentencing transcript, that it was required to impose non-parolable sentences. Therefore, we VACATE Walther's sentences and REMAND for



resentencing.

(2)  
No. 90-610

Supreme Court, U.S.  
FILED

DEC 10 1990

JOSEPH F. SPANIOLO, JR.  
CLERK

**In the Supreme Court of the United States**

OCTOBER TERM, 1990

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**EDWARD WALTHER, PETITIONER**

*v.*

**UNITED STATES OF AMERICA**

---

**ON PETITION FOR A WRIT OF CERTIORARI  
TO THE UNITED STATES COURT OF APPEALS  
FOR THE ELEVENTH CIRCUIT**

---

**BRIEF FOR THE UNITED STATES IN OPPOSITION**

---

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### **QUESTION PRESENTED**

Whether the district court has the authority to sentence petitioner to a no-parole term of imprisonment for attempting and conspiring to possess more than 1,000 kilograms of marijuana with intent to distribute it.





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**OPINION BELOW**

The opinion of the court of appeals (Pet. App. A1-A6) is reported at 911 F.2d 741 (Table).

**JURISDICTION**

The judgment of the court of appeals was entered on July 18, 1990. The petition for a writ of certiorari was filed on October 5, 1990. The jurisdiction of this Court is invoked under 28 U.S.C. 1254 (1).

**STATEMENT**

After a jury trial in the United States District Court for the Middle District of Florida, petitioner was convicted of attempting to possess more than 1,000 kilograms of marijuana with intent to distribute it and conspiring to possess the same quantity of marijuana with intent to distribute it, both in violation of 21 U.S.C. 841(a)(1) and 846. At the time that petitioner committed the offense, Section 846 provided for punishment "by imprisonment or fine or both which may not exceed the maximum punishment prescribed for the offense, the commission of which was the object of the attempt or conspiracy." Possession of 1,000 kilograms of marijuana with intent to distribute it was punishable under 21 U.S.C. 841(b)(1)(A), which provided for a sentence of at least ten years' imprisonment for the offense and stated that "[n]o person sentenced under this subparagraph shall be eligible for parole during the term of imprisonment imposed." Petitioner was sentenced to concurrent ten-year prison terms, which the district court believed to be the minimum mandatory sentence. Pet. App. A1. The court of appeals affirmed. 867 F.2d 1334 (11th Cir.), cert. denied, 110 S. Ct. 144 (1989).

Subsequently, petitioner filed a motion to correct an illegal sentence, alleging that the court had improperly imposed a ten-year sentence. The government conceded error because Section 846 states that the penalty for conspiracy and attempt "may" be the same as the maximum penalty available under Section 841(b)(1)(A) for the substantive offense, but Section 846 does not provide that the defendant "must" be sentenced to at least a ten-year nonparolable term. The district court vacated petitioner's

sentence and held a new sentencing hearing, at which the government argued that while a sentence of fewer than ten years could be imposed, the sentence "must necessarily be without parole." Pet. App. A2. The district court then sentenced petitioner to concurrent six-year prison terms without possibility of parole. *Id.* at A3.

Petitioner took an appeal, arguing that he may not be subject to a nonparolable sentence. The court of appeals rejected that claim. Pet. App. A1-A6. The court concluded that "because Section 846 authorized the imposition of imprisonment or fines up to the maximum provided for the substantive offense, the district court could properly impose non-parolable terms of imprisonment but was not required to do so." Pet. App. A5. Nonetheless, concerned that petitioner's sentence "might have been affected by the district court's belief, clearly expressed in the sentencing transcript, that it was required to impose non-parolable sentences," the court vacated the sentence and remanded for resentencing. *Id.* at A5-A6.

### ARGUMENT

Petitioner renews his contention that he may not be sentenced under Section 846 to serve a term of imprisonment without possibility of parole. That challenge to his sentence is not currently ripe for review, because the court of appeals vacated his sentence. On remand, the district court may decide not to deny petitioner the possibility of parole, in which case petitioner's claim will be moot. If, on the other hand, petitioner's sentence is made nonparolable and the sentence is upheld on appeal, petitioner will be able to raise his contention in a petition for a writ of certiorari at that time.

In any event, petitioner's claim fails on the merits. The language of the pertinent statutory provisions supports the conclusion of the court of appeals that sentencing courts may impose sentences of imprisonment without possibility of parole under Section 846. At the time of petitioner's offense, Section 846 provided for punishment by imprisonment or fine "not [to] exceed the maximum punishment prescribed for the offense, the commission of which was the object of the attempt or conspiracy." Section 841(b)(1)(A), in turn, provided that "[n]o person sentenced under this subparagraph shall be eligible for parole during the term of imprisonment imposed." Accordingly, a defendant sentenced to prison under Section 846 for attempting or conspiring to commit an offense punishable under Section 841(b)(1)(A) may be denied the possibility of parole. Otherwise, such a defendant could not receive a prison sentence equal to the maximum permitted for the underlying substantive offense, as Section 846 unmistakably allows.<sup>1</sup>

Petitioner argues (Pet. 15-17) that the decision below is contrary to decisions holding that the special parole and mandatory minimum sentence provisions of Section 841(b) do not apply to Section 846. See *Bifulco v. United States*, 447 U.S. 381 (1980) (special parole); *United States v. Brown*, 887 F.2d 537, 541 (5th Cir. 1989) (mandatory minimum sentence); *United States v. Robinson*, 883 F.2d 940 (11th Cir.

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<sup>1</sup> Petitioner argues (Pet. 19-20) that if the parole ineligibility provision of Section 841(b)(1)(A) applies at all to Section 846, the sanction must be mandatory rather than discretionary. Section 846, however, provides that the defendant "may" be sentenced up to the maximum term prescribed for the underlying substantive offense, but it does not require any particular sentence.



1989) (same); *United States v. Rush*, 874 U.S. 1513 (11th Cir. 1989) (mandatory minimum sentence under 21 U.S.C. 960 and 963). There is no merit to that contention. In *Bifulco*, the Court held that Section 846 does not authorize the imposition of a special parole term even though that sanction is included in the penalty provisions of Section 841(b). The Court reasoned that Section 846 limits the authorized penalties for its violation to "imprisonment" and/or "fine," and that neither of those penalties embraces the "functionally distinct" sanction of special parole. 447 U.S. at 388. Unlike a special parole term, which is added onto a term of imprisonment, parole ineligibility affects the length of the term of imprisonment a defendant must serve. Accordingly, the court of appeals was correct in concluding that "the non-parolable terms of imprisonment required by Section 841(b) (1) (A) fall within the meaning of the word 'imprisonment' as it is used in Section 846." Pet. App. A4-A5.

The decisions holding that Section 846 offenders are not required to serve the mandatory minimum prison terms set out in Section 841(b) (1) (A) are also consistent with the decision below. The court of appeals held that the district court was not *required* to sentence petitioner to a mandatory minimum term, but that the district court *could* impose a term of imprisonment that would in effect be mandatory, *i.e.*, that would not be subject to reduction by the grant of parole.

Finally, Section 846 was amended in 1988. See Anti-Drug Abuse Act of 1988, Pub. L. No. 100-690, Tit. VI, § 6470(a), 102 Stat. 4377. The statute now provides for the same penalties, including parole ineligibility, as those prescribed for the underlying sub-

stantive offense. Thus, the issue presented by this case applies only to offenses committed before the effective date of the 1988 statute and is therefore of rapidly diminishing importance.

### CONCLUSION

The petition for a writ of certiorari should be denied.

Respectfully submitted.

KENNETH W. STARR  
*Solicitor General*

ROBERT S. MUELLER, III  
*Assistant Attorney General*

JOEL M. GERSHOWITZ  
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DECEMBER 1990





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**SUPPLEMENTAL BRIEF FOR THE UNITED STATES**

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## **SUPPLEMENTAL BRIEF FOR THE UNITED STATES**

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Petitioner was previously sentenced to a six-year prison term without possibility of parole. The court of appeals remanded the case to the district court to permit the district court to decide whether to impose a parolable or a nonparolable sentence. In his petition for a writ of certiorari, petitioner contended that the district court lacked authority to sentence him to a no-parole term. In our opposition to the petition, we noted that this case is in an interlocutory posture and that the question presented would become moot if, on remand, the district court did not sentence petitioner to a no-parole term. We have been advised that the district court recently resentenced petitioner, and in so doing deleted the words "without parole" from its prior sentencing order. Accordingly, petitioner's complaint about his sentence has been resolved in his favor, and there is no need for further review by this Court.

A copy of the new sentencing order is appended to this brief.

Respectfully submitted.

KENNETH W. STARR  
*Solicitor General*

DECEMBER 1990

**APPENDIX**

**UNITED STATES DISTRICT COURT  
MIDDLE DISTRICT OF FLORIDA  
TAMPA DIVISION**

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Case No. 87-11 CR-T-10(C)

UNITED STATES OF AMERICA

vs.

EDWARD ALOIS WALTHER, ET AL.

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**ORDER**

The four Defendants in this case were adjudged guilty, based upon a jury verdict returned on May 27, 1987, of two drug related offenses: (1) knowingly and intentionally attempting to possess with intent to distribute approximately 2,900 pounds of marijuana in violation of 21 U.S.C. § 846; and (2) conspiracy with intent to distribute approximately 2,900 pounds of marijuana in violation of 21 U.S.C. § 846. The Court sentenced three of the Defendants to two concurrent ten year terms of imprisonment to be followed by a minimum supervised release period of five years. Defendant Weger was sentenced to two concurrent twelve year terms of imprisonment to be followed by a minimum supervised release period of five years.

The sentences imposed reflected the Court's belief that it was required by 21 U.S.C. § 841(a)(1) to impose at least a minimum mandatory sentence of ten years commitment followed by five years of supervised release. The subse-

quent decision in *United States v. Rush*, 874 F.2d 1513 (11th Cir. 1989) instructed that this belief was incorrect. Therefore, on motions pursuant to Rule 35(a), F.R.Crim.P., by Defendants Woodruff, Walther and Walkenstein, the Court vacated the sentences of those Defendants and, after conducting new sentencing hearings, imposed new sentences upon them. Defendants Walther and Woodruff were sentenced to two concurrent sentences of six years imprisonment without parole. Defendant Walkenstein was sentenced to two concurrent sentences of four years imprisonment without parole.

Defendant Walther appealed his new sentence, asserting that the Court erroneously based the sentence on its belief that the statute required that his sentence be imposed "without parole." The United States Court of Appeals for the Eleventh Circuit, by mandate issued August 15, 1990 (No. 89-3949), agreed, and held that the Court could have imposed non-parolable terms of imprisonment but was not required by the statute to do so. The Circuit Court therefore vacated Defendant Walther's sentence and remanded for resentencing.

Before the Court are motions by Defendant Walther to waive his presence at resentencing proceedings and to expedite a resentencing hearing. Defendant Weger has also filed a motion, pursuant to Rule 35(a)<sup>1</sup> to correct an illegal sentence. The government has not responded to any of the motions.

Rule 43(c)(4), F.R.Crim.P., provides that a defendant need not be present at hearing for the reduction of sentence pursuant to Rule 35. For the purposes of this rule, a resentencing hearing to determine whether a de-

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<sup>1</sup> Former Rule 35(a), F.R.Crim.P., as it existed prior to its amendment effective November 1, 1987, applies to this case. See *United States v. Walther*, No. 89-3949 slip op. at 1, n.1 (11th Cir. 1990).

fendant should be made eligible for parole is a reduction of sentence hearing. *See Oeth v. United States*, 390 F.2d 609 (5th Cir. 1968). Defendant Walther has filed an affidavit stating that he knowingly and voluntarily waives his right to appear personally at a resentencing hearing.

Accordingly, upon due consideration, Defendant Walther's motions to waive his presence at resentencing and to expedite a hearing are GRANTED, and the amended judgment entered on March 5, 1990 (Doc. #236) is amended by deleting the words "without parole." The Clerk is directed to furnish a copy of this Order to counsel of record, to the Defendant, to the Marshal, to the Probation Officer, and to the Bureau of Prisons.

As his codefendants have successfully argued, Defendant Weger asserts that in light of the decision in *Rush*, the Court's interpretation of 21 U.S.C. § 841(a)(1) was incorrect and that his sentence must be vacated and a new sentence imposed. The Court agrees. Because the Court believed that the mandatory minimum sentencing provisions applied, resentencing is necessary.

Therefore, upon due consideration, Defendant Weger's motion pursuant to Rule 35(a) is GRANTED. The Clerk is directed to schedule a new sentencing hearing by separate notice. Government counsel will be responsible for securing any writ necessary for the production of the Defendant at the hearing.

IT IS SO ORDERED.

DONE and ORDERED at Tampa, Florida, this 20th day of November, 1990.

/s/ WM. TERRELL HODGES

United States District Judge